

1 The Honorable Chief Judge David G. Estudillo  
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UNITED STATES DISTRICT COURT  
WESTERN DISTRICT OF WASHINGTON  
AT TACOMA

PAUL D. ETIENNE, JOSEPH J. TYSON,  
THOMAS A. DALY, FRANK R.  
SCHUSTER, EUSEBIO L. ELIZONDO,  
GARY F. LAZZERONI, GARY M.  
ZENDER, ROBERT PEARSON,  
LUTAKOME NSUBUGA, JESÚS  
MARISCAL, MICHAEL KELLY,

Plaintiffs,

v.

ROBERT W. FERGUSON, in his official capacity as Governor of Washington, NICHOLAS W. BROWN, in his official capacity as Attorney General of Washington, LEESA MANION, in her official capacity as King County Prosecuting Attorney, LARRY HASKELL, in his official capacity as Spokane County Prosecuting Attorney, JOSEPH BRUSIC, in his official capacity as Yakima County Prosecuting Attorney, RANDY FLYCKT, in his official capacity as Adams County Prosecuting Attorney, CURT LIEDKIE, in his official capacity as Asotin County Prosecuting Attorney, ERIC EISINGER, in his official capacity as Benton County Prosecuting Attorney, ROBERT SEALBY, in his official capacity as Chelan County Prosecuting Attorney, MARK NICHOLS, in his official

Case No. 3:25-cv-05461-DGE

**DECLARATION OF FRANK R. SCHUSTER IN SUPPORT OF PLAINTIFFS' MOTION FOR PRELIMINARY INJUNCTION**

1 capacity as Clallam County Prosecuting  
2 Attorney, TONY GOLIK, in his official  
3 Capacity as Clark County Prosecuting  
4 Attorney, DALE SLACK, in his official  
5 capacity as Columbia County Prosecuting  
6 Attorney, RYAN JURVAKAINEN, in his  
7 official capacity as Cowlitz County  
8 Prosecuting Attorney, GORDON EDGAR, in  
9 his official capacity as Douglas County  
10 Prosecuting Attorney, MICHAEL GOLDEN,  
11 in his official capacity as Ferry County  
12 Prosecuting Attorney, SHAWN SANT, in his  
13 official capacity as Franklin County  
14 Prosecuting Attorney, MATHEW  
15 NEWBERG, in his official capacity as  
16 Garfield County Prosecuting Attorney,  
17 KEVIN McCRAE, in his official capacity as  
18 Grant County Prosecuting Attorney, NORMA  
19 TILLOTSON, in her official capacity as Grays  
20 Harbor County Prosecuting Attorney,  
21 GREGORY BANKS, in his official capacity  
22 as Island County Prosecuting Attorney,  
23 JAMES KENNEDY, in his official capacity as  
24 Jefferson County Prosecuting Attorney,  
25 CHAD ENRIGHT, in his official capacity as  
26 Kitsap County Prosecuting Attorney,  
27 GREGORY ZEMPEL, in his official capacity  
28 as Kittitas County Prosecuting Attorney,  
MICHAELE DORCY, in his official capacity as  
Mason County Prosecuting Attorney,  
ALBERT LIN, in his official capacity as  
Okanogan County Prosecuting Attorney,  
MICHAEL ROTHMAN, in his official  
capacity as Pacific County Prosecuting  
Attorney, DOLLY HUNT, in her official  
Capacity as Pend Orielle County Prosecuting  
Attorney, MARY ROBNETT, in her official  
capacity as Pierce County Prosecuting  
Attorney, AMY VIRA, in her official capacity  
as San Juan County Prosecuting Attorney,  
RICH WEYRICH, in his official Capacity as

1 Skagit County Prosecuting Attorney, ADAM  
2 KICK, in his official capacity as Skamania  
3 County Prosecuting Attorney, JASON  
4 CUMMINGS, in his official capacity as  
5 Snohomish County Prosecuting Attorney,  
6 ERIKA GEORGE, in her official capacity as  
7 Stevens County Prosecuting Attorney, JON  
8 TUNHEIM, in his official capacity as  
9 Thurston County Prosecuting Attorney, DAN  
10 BIGELOW, in his official capacity as  
11 Wahkiakum County Prosecuting Attorney,  
12 GABE ACOSTA, in his official capacity as  
13 Walla Walla County Prosecuting Attorney,  
14 ERIC RICHEY, in his official capacity as  
15 Whatcom County Prosecuting Attorney, and  
16 DENIS TRACY, in his official capacity as  
17 Whitman County Prosecuting Attorney,  
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Defendants.

1 I, Frank R. Schuster, hereby declare as follows:

2 1. I am over the age of eighteen and competent to make this declaration. I make this  
 3 declaration based on personal knowledge about which I am competent to testify.

4 2. I am an Auxiliary Bishop of the Roman Catholic Archdiocese of Seattle, assisting  
 5 Archbishop Paul D. Etienne with the pastoral care and oversight of the Olympic, South King,  
 6 Pierce County, South Sound, and Southern deaneries. I sincerely believe in the Roman Catholic  
 7 faith and the teaching of the Roman Catholic Church, including with respect to the Sacrament of  
 8 Confession. As a bishop of the Roman Catholic Church, I have the faculties to, and do, hear the  
 9 Sacrament of Confession.

10 3. As taught by the Roman Catholic Church, Jesus Christ, the eternal son of God,  
 11 became incarnate and was crucified on the Cross in atonement for man's sins. Through baptism,  
 12 man receives the forgiveness of sins merited by Christ's crucifixion on the Cross, is conformed to  
 13 the righteousness of God, and receives the gift of eternal life with God.<sup>1</sup> Upon man's baptism and  
 14 complete remission of sin, there is no impediment to eternal life with God.<sup>2</sup>

15 4. Baptism does not, however, eradicate the temporal consequences of sin—including  
 16 suffering, illness, death, and an inclination toward sin. Man, for his temporal life, must wrestle  
 17 with these temporal effects of sin, including the inclination toward sin.<sup>3</sup> Should man give in to the  
 18 inclination to sin and commit particularly grievous sins, man turns away from God.<sup>4</sup> Absent  
 19 repentance and God's forgiveness, those grievous sins—i.e., mortal sins—destroy communion  
 20 with God and with his Church, exclude man from God's kingdom, and risk consigning man to the  
 21 eternal death of Hell.<sup>5</sup> But the Catholic Church teaches that through the Sacrament of Confession,  
 22 God “will forgive us our sins and cleanse us from all unrighteousness.”<sup>6</sup>

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26 <sup>1</sup> Catechism of the Catholic Church ¶ 1987-1995.

27 <sup>2</sup> *Id.* ¶ 1263.

<sup>3</sup> *Id.* ¶ 1264.

<sup>4</sup> *Id.* ¶ 1855.

<sup>5</sup> *Id.* ¶ 1861.

<sup>6</sup> 1 John 1:9.

1       5.     The Sacrament of Confession is the only ordinary means by which man receives  
 2 forgiveness for the commission of mortal sin after baptism.<sup>7</sup> The absolution afforded through  
 3 confession is thus a continuation of Christ's mission to forgive sins.<sup>8</sup> Confession—also known as  
 4 the Sacrament of Reconciliation or the Sacrament of Penance—requires the penitent to confess his  
 5 sins, express contrition for those sins, and possess the intention to turn away from sin.<sup>9</sup> This  
 6 sacrament is both an act of mercy and an act of Church discipline where the priest acts *in persona*  
 7 *Christi* (in the person of Christ). In this sacrament, the priest “is equally a judge and a physician  
 8 and has been established by God as a minister of divine justice and mercy.”<sup>10</sup>

9       6.     In the Sacrament of Confession, the priest is “a minister of the Church,” must  
 10 “adhere faithfully to the doctrine of the magisterium and the norms issued by competent authority,”  
 11 can “pos[e] questions … with prejudice and discretion” to determine a penitent’s culpability in  
 12 grave sin, and determine if there is “doubt about the disposition of the penitent.”<sup>11</sup>

13       7.     The priest is also charged to “impose salutary and suitable penances in accord with  
 14 the quality and number of sins, taking into account the condition of the penitent,” and the penitent  
 15 is “obliged to fulfill” this penance.<sup>12</sup> If the priest provides the penitent absolution, the penitent is  
 16 forgiven by God of the sins committed since baptism (or the penitent’s most recent confession), is  
 17 reconciled with God and His Church, and stands, once again, without impediment to eternal life  
 18 with God.<sup>13</sup>

19       8.     Although it is the priest who imparts absolution, forgiveness of sins is granted by  
 20 God alone.<sup>14</sup> In hearing a penitent’s confession, the priest is acting *in persona Christi capitis*—  
 21 *i.e.*, in the very person of Jesus Christ. The priest therefore hears the penitent’s confession of sins  
 22 *non ut homo, set ut Deus*—*i.e.*, not as man, but as God. And when the priest imparts absolution,  
 23 he does so not as man, but as God. The penitent’s confession is therefore a confession of sins *to*

25       7 Code of Canon Law c. 960 § 1.

26       8 Matthew 9:6.

27       9 Code of Canon Law c. 959.

28       10 *Id.* at c. 978 § 1.

29       11 *Id.* at c. 978 § 2; *id.* at cc. 979-980.

30       12 *Id.* at c. 981.

31       13 Catechism of the Catholic Church ¶ 1462.

32       14 *Id.* ¶ 1441.

1 God, so much so that the Catholic Church teaches that a priest “simply ‘does not know’ what he  
 2 was told during confession, because he did not listen to [the penitent] as a man but, precisely, in  
 3 the name of God.”<sup>15</sup>

4       9.     Given this theological understanding of the sacrament, a penitent’s confession is  
 5 protected by the sacramental seal. The sacramental seal “absolutely forbid[s]” a priest from  
 6 “betray[ing] in any way a penitent in words or in any manner and for any reason.”<sup>16</sup> The  
 7 sacramental seal “prevent[s] the priest from speaking of the content of the confession to the  
 8 penitent himself, outside of the sacrament.”<sup>17</sup> That is because the sacramental seal derives from  
 9 the very nature of the sacrament itself, instituted by God, and divinely revealed to the Church.<sup>18</sup>  
 10 And the sacramental seal binds the priest “to the point that he is forbidden to remember voluntarily  
 11 the confession and he is obliged to suppress any involuntary recollection of it.”<sup>19</sup> Indeed, so  
 12 inviolable is the sacramental seal that, “once the sacrament has been celebrated,” not even the  
 13 penitent “ha[s] the power to relieve the [the priest] of the obligation of secrecy.”<sup>20</sup>

14       10.    The sacramental seal is intrinsic to the sacrament itself. When Jesus Christ gave  
 15 Saint Peter the keys to the Kingdom of Heaven, they came with Christ’s power to “bind” and to  
 16 “loose”—a power that includes adjudicating and forgiving sins.<sup>21</sup> With that power came the  
 17 obligation to keep secret confessed sins.

18       11.    Priests are obligated to defend the sacramental seal, if necessary, *usque ad*  
 19 *sanguinis effusionem*—i.e., through the shedding of blood. Any priest “who directly violates the  
 20 sacramental seal incurs *latae sententiae* excommunication”—i.e., *automatic* excommunication—  
 21 risking eternal damnation.<sup>22</sup>

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 24       <sup>15</sup> *Note of the Apostolic Penitentiary on the Importance of the Internal Forum and the Inviolability of the*  
 25 *Sacramental Seal* (June 29, 2019).

26       <sup>16</sup> Code of Canon Law c. 983 § 1.

27       <sup>17</sup> *Note of the Apostolic Penitentiary*, *supra* note 13.

28       <sup>18</sup> *Id.*

29       <sup>19</sup> *Id.*

30       <sup>20</sup> *Id.*

31       <sup>21</sup> See Matthew 16:19; *see also* George Joyce, *Power of the Keys*, in Catholic Encyclopedia (8th ed. 1910),  
 32 <https://www.newadvent.org/cathen/08631b.htm>.

33       <sup>22</sup> Code of Canon Law c. 1386 § 1.

1       12. The penalty of automatic excommunication is applied to offenses under Canon Law  
 2 that threaten or contradict the Church’s unity and theological teaching, and include, in addition to  
 3 violation of the sacramental seal, apostasy, heresy, schism, or desecration of the Eucharist.<sup>23</sup> And  
 4 given the threat posed by such conduct to the unity and theological teaching of the Church, *a latae*  
 5 *sententiae* excommunication is “reserved to the Apostolic See,” meaning that only the Pope can  
 6 lift it.<sup>24</sup>

7       13. In 2002, the United States Conference of Catholic Bishops (“USCCB”) adopted the  
 8 *Charter for the Protection of Children and Young People* in direct response to the revelations of  
 9 clergy sexual abuse within the Church.<sup>25</sup> The *Charter* provides a range of procedures to address  
 10 sexual abuse allegations, reconciliation and healing, transparency, accountability, and prevention.

11       14. Consistent with the *Charter*, the Church in the United States established the  
 12 Committee for the Protection of Children and Young People along with its Secretariat of Child  
 13 and Youth Protection. The Church also established a National Review Board—an advisory board  
 14 of male and female lay people designed to help the USCCB prevent the sexual abuse of minors.<sup>26</sup>  
 15 The USCCB now publishes annually the results of audits of all U.S. dioceses conducted by an  
 16 independent, outside firm.<sup>27</sup>

17       15. The Archdiocese of Seattle has cooperated fully in the Church’s response to combat  
 18 clergy sexual abuse. The Archdiocese of Seattle received an on-site audit in 2021 and 2018.

19       16. Given the intrusion on the sacramental seal and my sincerely held religious belief  
 20 in the teaching of the Roman Catholic Church regarding the sacramental seal, I will not comply  
 21 with the amendments to RCW § 26.44.030 effected by Senate Bill 5375 with respect to any  
 22 information that I learn solely through the Sacrament of Confession.

23       <sup>23</sup> *Id.* at cc. 1364, 1370, 1382, 1386.

24       <sup>24</sup> *Id.*

25       <sup>25</sup> *Charter for the Protection of Children and Young People*, U.S. Conf. of Catholic Bishops,  
<https://www.usccb.org/offices/child-and-youth-protection/charter-protection-children-and-young-people> (last visited  
 June 5, 2025).

26       <sup>26</sup> *Protection of Children & Young People*, U.S. Conf. of Catholic Bishops,  
<https://www.usccb.org/committees/protection-children-young-people> (last visited June 5, 2025).

27       <sup>27</sup> *Audits*, U.S. Conf. of Catholic Bishops, <https://www.usccb.org/offices/child-and-youth-protection/audits> (last  
 visited June 5, 2025).

1       17. Catholic priests in the Archdiocese of Seattle are already required to—and do—  
 2 report child abuse and neglect when learned outside the Sacrament of Confession.

3       18. Consistent with the Roman Catholic Church’s efforts to eradicate the societal  
 4 scourge of child abuse, the Archdiocese of Seattle has adopted and implemented policies that go  
 5 further in the protection of children than the current requirements of Washington law on reporting  
 6 child abuse and neglect. Among the many requirements of those policies are the reporting to  
 7 proper law enforcement agencies or the department of children, youth, and families whenever  
 8 church personnel—defined to include clergy and lay faithful working for the diocese, its parishes,  
 9 schools, or agencies—have reasonable cause to believe child abuse or neglect has occurred.<sup>28</sup> That  
 10 is a reporting obligation broader in scope than Washington law currently requires and includes  
 11 mandatory reporting when a priest learns about suspected abuse or neglect through non-  
 12 sacramental counsel. The sole exception to this self-imposed reporting requirement is information  
 13 learned by a priest *only* in the confessional and thus protected by the sacramental confessional seal.  
 14 I, and the priests within the Archdiocese of Seattle, adhere to these policies.

15       19. Moreover, because absolution given by a priest requires true contrition for all  
 16 confessed sins, I, and the priests within the Archdiocese of Seattle to whom are confessed sins of  
 17 child abuse or neglect by the penitent, could counsel the penitent to self-report and obtain the  
 18 necessary temporal intervention and help. I, and the priests within the Archdiocese of Seattle who  
 19 suspect based on what is disclosed during confession that the penitent is suffering from abuse or  
 20 neglect, the penitent has engaged in abuse or neglect, or some third party has engaged in abuse or  
 21 neglect, could invite the penitent for counseling outside of the Sacrament of Confession. If the  
 22 penitent were to agree to such counseling and I or a priest within the Archdiocese of Seattle were  
 23 to learn information in that non-sacramental counseling providing reasonable cause to believe  
 24 abuse or neglect has been committed, I or the priest is obligated to report that suspected abuse or  
 25 neglect to proper law enforcement agencies or the department of children, youth, and families.

26  
 27       28 *Policy for the Prevention of and Response to Sexual Abuse, Sexual Misconduct, and Sexual Harassment*,  
 28 Archdiocese of Seattle, Office of Human Resources (rev. Jan. 2018), <https://archseattle.org/wp-content/uploads/2021/08/Safe-Environment-Program-Policy-Prevention-Response-Eng-8.31.2021.pdf>.

1 \* \* \*

2 I declare under penalty of perjury that the foregoing is true and correct.

3 Frank R. Schuster

4 Frank R. Schuster

5 EXECUTED this 5th day of June, 2025, at Tacoma, Washington.